## SUMMARY OF THE PUBLIC CONSULTATION PROCESS HELD ON THE PROPOSED MODIFICATION OF THE APPROVED PHYSICAL DEVELOPMENT PLAN TO ALLOW SAND MINING IN ZONE V- FORT GHAUT AND THE UPPER BELHAM VALLEY

Duration: 3<sup>rd</sup> July – 31<sup>st</sup> August, 2020 (60 days) extension for one month - **30th September 2020** 

Abbreviations

**CPP – Chief Physical Planner** 

**DOE-Department of Environment** 

**GOM** -Government of Montserrat

PDA-Planning and Development Authority

**RSPB-Royal Society for the Protection of Birds** 

Total respondents = 32

Respondents	13 respondents	2 respondents	Present: 36 persons 11 respondents	6 respondents
			Centre	
Exercise		<u>17 September 2020 at 7.00 pm</u>	5pm Montserrat Cultural	
Consultation	3/7/20 - 31/8/20	Radio Programme -ZJB radio	Town Hall: 24/9/2020 @	Extension for extra month - 30/9/2020

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
1	Pamela Fulford, Resident of Old Towne	Sat, Jul 4, 2020	Belham Valley residents have long suffered incessantly loud industrial clanking and crunching, day-long dust and disappointing illegal mining incursions down the valley. For many years, we have suffered huge dump trucks dangerously speeding through our residential streets. Huge ponds have been dug by the miners in the lower Belham Valley creating unsafe, mosquito infested areas.	An Environmental Management Plan would be developed and incorporated as part of the management for both areas. The traffic would be routed to Cork Hill and monitoring of the traffic will be done in conjunction with the Police.
			The Belham Valley sand that was approved to be mined in the original approved PDP is now depleted, as stated in your July reports. Give Belham Valley residents a break and leave this once beautiful valley that now resembles the face of Mars. Further digging up an additional 30 acres up the Belham Valley will add insult to injury, injury that the Belham Valley residents will continue to suffer over the next decade. Trust has been broken and we do not believe the miners will follow Government laws or regulations	The location of the sand miners would be positioned much further away from the residents of Old Towne and Isles Bay with minimal impact to residents. The Ministry will ensure that all the sand miners comply with the relevant laws going forward. Sand mining is an important industry and GOM is seeking to ensure that mining is conducted in an

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			in or adjacent to residential areas, environmentally significant areas or protective buffers.	environmentally sustainable fashion.
			All future sand mining activities should be located in properly zoned industrial areas, far from current residential, commercial or environmentally significant areas. Further mining in the Belham Valley should not be allowed.	
2	Jeremy Thorn	Sun 7/5/2020 8:19 PM	The Belham Valley is a residential area and residents bought their homes without the expectation of heavy industrial activity. Sand mining in my personal experience results in the roar of loud diesel engines, clanking, crunching, dust and large dump trucks on residential streets. Ponds left by miners in the lower Belham Valley in the past created mosquito- breeding habitat. Sand mining is a deterrent to visitors from abroad who spend significant amounts during their time on Montserrat.	The location is further up the Belham Valley and Fort Ghaut which is even further away. The dusts and clanking will be concentrated outside the residential zones. The EMP will ensure that miners don't leave big ponds for mosquito breeding and active monitoring to ensure no mosquito breeding grounds exists.
			Residential areas should be separated from commercial areas	Good urban planning encourages some form

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		in keeping with good	of mixed use where
		community/urban planning	commercial and
		practices. The proposed buffer	residential can co-exists.
		area is inadequate for this	
		purpose. At a bare minimum, the	The proposed buffer was
		eastern boundary of the buffer	devised for the Lower
		zone should be moved further	Belham and is already
		eastward to a point on the	incorporated in the
		Belham River up past the old	Approved Physical
		Belham Bridge to where the	Development Plan. The
		boundary between the	buffer area is adequate
		condominiums and the	and when volcanic
		conservation area runs down	activities are low sand
		toward the river. People on	miners are encouraged
		Garibaldi Hill, in Isles Bay	to go further up the
		Plantation, Happy Hill, Friths and	Belham Valley.
		in the condominiums (that we	
		hope will be rebuilt) deserve to	
		have a place where they can	
		quietly enjoy home life and the	
		natural beauty of this area.	
		In a similar vein, no extraction	No extraction is taking
		should occur on Isles Bay Beach	place on Isles Bay Beach
		below the bluff, immediately	below the bluff.
		below Garibaldi residences.	
		A complete ban on sand mining	
		throughout all the Belham Valley	A complete ban will not
		would protect residents' interests	be necessary. Measures
I	l		ac necessary. measures

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
	RESPONDENT	DATE	better than just enlarging the buffer area, but I recognize that sand mining and other initiatives (perhaps Government-supported solar panel installation on dwellings to reduce citizens' electricity costs) can provide employment that is needed on the island until tourism rebounds. For greater clarity, the larger buffer zone that is necessary to protect the residential area is shown on a map which I have attached. Broadly, it is my opinion that further mining in the Belham Valley should not be allowed, but I recognize the political reality and	PDA RESPONSE will be put in place to ensure that the sand mining industry operates in an environmentally friendly environment.
			therefore put forward this compromise. Jeremy Thorn Old Towne	
3	Eric Tomme	Fri 7/10/2020 4:40 PM	Dear Physical Planning Unit, Please read below our comments on Sand Mining in the Upper Belham Valley (Zone V)	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		<ul> <li>1)</li> <li>On page 3 of your document "Sand Mining in the Upper Belham Valley (Zone V) we read this:</li> <li>"Furthermore, the Physical Planning Unit commissioned IMC Worldwide to undertake an Environmental Impact Assessment of the Belham Valley to cover all the existing miners operating in the valley".</li> <li>Is the IMC EIA study subject to the upper Belham Valley (seen as above the former bridge) or does this cover the Valley from the beach to the base of Gages Mountain? Where can we find information on the IMC EIA study, was this made aware to the public?</li> <li>The PPU is well aware of the Court Injunction and Consent Order related to the lower Belham Valley (under the former bridge) and this should remain respected as is currently the case.</li> </ul>	1) The EIA from IMC Worldwide covers the entire Belham Valley area and will not be an issue for the additional area identified for sand mining since the environmental impacts are similar in nature. The PPU is aware of the Court injunction in relation to the Lower Belham Valley as it relates to the former bridge. The proposed new area for sand mining is a long distance

RESPONDENT	DATE	COMMENT	PDA RESPONSE
			east of the Old Belham Bridge Road.
		2) This document clearly describes the mining extension further upstream into the current zone V, however your statement below in page 4 describes the whole Valley. This is very misleading as there is NO mining allowed below the Belham bridge.	2) The new zone extends into Zone V and does not reflect the entire Valley. No mining is presently allowed below the bridge.
		Efforts will be made to minimise the effects of the mining and export of material from sand mining in the Belham valley, taking into consideration the nature of local guesthouse/hotel and restaurant businesses, residential accommodation and other approved land uses. To this end, all sand mining activities will be regulated in line with the Physical Planning Act and regulations governing the industry to ensure sustainability of the sand mining industry and to	Efforts will be made to minimise the effects of the mining of material from sand mining in the Belham Valley. Impacts on all other approved land uses will be minimized. All sand mining activities will be regulated in line with the Physical Planning Act and all Regulations governing the industry. The aim is to ensure sustainability of the sand mining industry and to

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		minimise environmental degradation to the environment.	minimise environmental degradation.
		Please be specific and mention activities above the Belham bridge, <u>NO mining activities at all</u> <u>below the bridge</u> (given current volcano Hazard level) this to avoid GoM to be in breach of the Court orders.	
		3) We welcome the extension of the mining activities in zone V and in fact, the SAC and MVO should fully review the zone V as no volcanic eruptions took place since Feb 2010, thus 10 years of no eruptions over a total life span of 25 years. It is indeed time for a thorough review, allowing the Mining Industry to further grow and also the Tourism Industry. For the latter, access should be given to the top of St Georges Hill as this is a prime lookout point and Tourist	3) The proposed Modification is seeking to extend sand mining into the Upper reaches of the Belham Valley, and into Fort Ghaut in Plymouth, both in Zone V. The MVO has assisted the modification exercise by undertaking a Risk Assessment exercise which will be part of the decision-making process. The PDA is also aware of the proposals to
		attraction.	establish a GeoPark in the Plymouth area. Consultations with the

RESPONDENT	DATE	COMMENT	PDA RESPONSE
			Tourism Division have been undertaken, and the proposed Modification takes this Geopark development into consideration.
		4) Reading this important paragraph from page 5 The Ministry of Agriculture, Lands, Housing and the Environment will work with the sand miners to help restore degraded areas in the Belham Valley and to monitor the sand mining industry to ensure that sand miners comply with the required standards going forward.	4) The Ministry of Agriculture, Lands, Housing and the Environment will work with the sand miners to help restore degraded areas in the Belham Valley and to monitor the sand mining industry to ensure that sand miners comply with the required standards going forward.
		we have the following suggestion: The miners exposed the former bridge at the Lower Happy Hill road side (in fact the bridge is covered by maybe 1 ft). In co-	The Plan going forward is to work with the sand miners as part of the

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		operation with the Environment	restoration process and
		Ministry, miners could further	to maintain a clear path
		expose the bridge in full and clear	for water to traverse.
		the access roads North and South	The Wetland Project
		and also towards Spring Ghaut at	proposed by the
		Lower Friths. The most probably	National Trust, will help
		intact bridge could be further	in this regard.
		cleared so that water can run	
		under the bridge. For this some	
		material will need to be removed	
		below the bridge by maybe 30	
		metres (variable mining zone) to	
		connect the natural flow further	
		downstream.	
		This would secure safe crossing at	
		most times (except during	
		hurricanes).	
			5) The mining sector is
		5)	an important contributor
		Further extending mining	just like agriculture to
		upstream for the Mining sector is	GDP. The farmers are
		in fact not enough. The	not neglected since the
		Agriculture sector should also be	Ministry (MAHLE) is
		allowed to work the land of the	actively working with
		very fertile flanks of the Belham	farmers North and South
		Valley North and South. Please do	of the island to promote
		not forget the farmers as they	agricultural production
		bring our primary needs, food, on	on island.
		the table and are far more	
		important than the mining sector.	

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			Kind regards, Annie & Eric Tomme Loblolly Lane Old Towne	
4	Eric Tomme	Fri 7/10/2020 4:57 PM	Dear Physical Planning Unit,	
			Please find below our comments.	
			Challenges to the mining industry:	
			This highly profitable industry for the company owners has shown a lot of disrespect to the people of Montserrat (road dust and complaints of restaurant and bar owners at Little Bay Port),and especially to the residents of the lower Belham Valley (noise and dust nuisance). It took a legal fight for almost 9 years to bring back peace and tranquility in the lower Belham Valley. Hopefully the Court rules (Consent Order and Injunction) will remain respected without any	PDA Response: PPU is aware of the Court injunction in relation to the Lower Belham Valley. The area is a long distance east of the Old Belham Bridge Road. The process for modification is a transparent process and allows for public consultation in keeping with the Physical Planning Act.

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		sneaky process to restart mining in the Lower Belham Valley. Nature has already carved a new dry river to the sea (only runs for some days after storms or hurricanes). Also roads were damaged and some completely destroyed for which GoM and UK tax payers monies were used to repair and renew. Some roads are still not usable like the Lower Happy Hill Road leading to the important river crossing at the buried Belham Valley bridge.	The road network is being addressed by the PWD who are responsible for the maintenance the road network on island.
		Return to Eastern side (old mining site at Trants): It is sad that no mining company sees the potential: All local sand and aggregate needed for Little Bay (port and future housing developments) and the North in general could be provided from that side. This will decrease the potential high trucking traffic on the West coast road when port works at Little Bay will start.	The option to explore sand mining and potential jetty in the Trant's area can be explored at a future date. The present modification only explores the Upper Belham and Fort Ghaut.

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		Mining companies could be	
		granted a concession to build a	
		protected barge loading port at	
		the mining site close to Trants on	
		the East coast. This noisy and	
		dusty industry has the potential to	
		fully develop and bother nobody.	
		Obviously a shipping facility is not	
		available but one should	
		investigate a low cost barge	
		shipping facility, not a very	
		expensive full port development.	
		Mining in Fort Ghaut:	The option for Plymouth will ensure that the
		This is indeed a viable option but	tourist potential is not
		with challenges for a longer term	compromised. This is
		future development as Plymouth	done by providing access
		is also the intended primary	routes which do not
		Tourist attraction of Montserrat.	impact on the historical
		We certainly welcome this	areas within Plymouth
		medium term solution as nobody	and to minimize
		is really disturbed. A well thought	environmental impacts
		modification taking into account	to the area.
		the safety as well.	
		As Tourism and mining will co-	
		exist for some years to come,	
		miners could dig out part of the	
		Plymouth roads including water	
		run-off so that the Tourist	

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			attraction is improved. Another very viable Tourist attraction is the Governor's house which could be partially restored to protect the building which still stands today.	
			Acces to Foxes Bay: For Tourism, the alternative road via Delvins, should be used as much as possible to give way to the mining companies using the main road for the sifting plants and going to Plymouth.	The alternative road via Delvins can be explored as another route to Plymouth.
			Kind regards,	
5	Stephen Mendes	10/8/20	Good day	
			I am writing in the capacity as a private citizen to support the change of use of zone v that is adjacent to the current upper limit of the mining zone. Mining is very important to the	The PPU is aware of the Court injunction in relation to the Lower Belham Valley. The PDA understands the importance of the sand mining industry hence
			economy of Montserrat; providing employment for 60 persons, tariff	the need to zone additional areas for sand

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		and taxes to the Government and	mining hence a
		ports, provision of aggregate at	modification to the
		reduced rates to the public for	Physical Development
		construction and provision of	Plan. The risks to the
		material for the manufacturing of	sand miners were
		concrete blocks.	identified in the Risk
			Assessment done by the
		If one was to walk up the Belham,	MVO and will factor in
		you will appreciate that deposits	the decision-making
		in some places exceed 30 feet in	process going forward.
		depth and the removal of this	
		excess material would most	
		certainly aid in preventing silting	
		of the coastal waters in the event	
		of heavy rainfall. It would also	
		prevent erosion of the upper	
		banks of the river course which in	
		some areas is quite fragile. Mining	
		in Belham will also give the	
		opportunity to assist with	
		directing the flow of the water	
		and hopefully channel it as	
		desired.	
		It is understood via way of the	
		documentation provided, that	
		current areas that are being	
		mined are somewhat depleted,	
		and the areas with significant	
		deposits in lower Belham (West	
		of Happy Hill) are exempt due to a	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		court injunction. Therefore there	
		is no other viable short term	
		alternative but to venture further	
		up the Belham.	
		Once the risk has been	
		determined that it is no greater	
		that if one was touring Plymouth (	
		which is currently allowed with	
		conditions) I have no objections	
		for the miners to venture 800 -	
		1500 meters into the zone v. I	
		would assume that a mining plan	
		would be implemented so as not	
		to compromise the valley sides	
		and the exercise will be	
		monitored so the miners do not	
		go below the original river bed.	
		There has been some discussion	
		of the miners returning to Trants,	
		but the cost of transporting the	
		material from the East to	
		Plymouth would be prohibited	
		and it will also raise safety risks to	
		commuters on the A1 road	
		network. Building a jetty in the	
		East may not be practical given	
		the nature of the Atlantic coast	
		and seas.	
		Stephen	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
Dunstan Lindesay	10/8/20	Personally I think that all effort should be made to expand the sand mining sector. As it a source of Foreign Capital for the Island. More GOM control is needed though; especially in the Management of the sites. Miners shouldn't be left to (Willy Nilly) EXCAVATE here Today. EXCAVATE there Tomorrow. This is a growth industry and should be properly managed. But no restrictions should be put on the Miners. Especially By PPL WHO WEREN'T BORN HERE. If the DUST, NOISE or SMELL bothers them. They can go back to The UK, The USA or CANADA. We can't be dictated to by VISITORS. Dunstan (CONSCIENCE) Lindesay	The PDA understands the importance of the sand mining industry hence the proposed modification to the Physical Development Plan. A Management plan will be developed to ensure compliance by the sand miners. This will be done jointly by the Department of the Environment and the Physical Planning Unit to ensure compliance.
James and Mary Anne Bain Old Towne	10/8/20	Dear sirs,	
		Input has been requested regarding the expansion of sand mining operations to include the	Remediation works are planned with the Montserrat National
	Dunstan Lindesay	Dunstan Lindesay       10/8/20         James and Mary Anne Bain       10/8/20	Dunstan Lindesay10/8/20Personally I think that all effort should be made to expand the sand mining sector. As it a source of Foreign Capital for the Island. More GOM control is needed though; especially in the Management of the sites. Miners shouldn't be left to (Willy Nilly) EXCAVATE here Today. EXCAVATE there Tomorrow. This is a growth industry and should be properly managed. But no restrictions should be put on the Miners. Especially By PPL WHO WEREN'T BORN HERE. If the DUST, NOISE or SMELL bothers them. They can go back to The UK, The USA or CANADA. We can't be dictated to by VISITORS. Dunstan (CONSCIENCE) LindesayJames and Mary Anne Bain Old Towne10/8/20Dear sirs,

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		areas. As a homeowner in Old	RSPB Project to
		Towne, I cannot support the	rehabilitate part of the
		proposal without seeing firm	Belham Valley. GOM is
		evidence that the	ensuring that proper
		required remediation for the	environmental
		lower Belham has been	management is part of
		accomplished as promised, and	the process going
		that future mining activities	forward to the new
		comply fully and promptly with	areas. This will be agreed
		required remediation.	by the sand miners and properly enforced.
		The lower Belham is an ecological	
		disaster, essentially strip mined	
		and so far there has been no	
		effort to address the remediation	
		as required by the consent order.	
		To allow future operations while	
		failing to hold them accountable	
		and ignoring their current	
		obligations is irresponsible.	
		Sand miners need to show that	
		they are worthy of concessions	
		and fiscal support by GOM by	
		fulfilling their obligations before	
		the Government of Montserrat	
		and the Crown grant more	
		favours to them.	
		Sincerely,	

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			James and Mary Anne Bain Old Towne	
8	John Renton	13/8/20	<ul> <li>1 The original Montserrat 2012: shows the Belham Valley as "Residential" with the base of the Valley which was Golf Course as "Recreational", which are compatible "Uses". They need to be protected by the Physical Planning Department as such, if necessary by enforcement, without residents having to take private legal action to protect the residential environment from "Heavy Industrial" and Open Cast Sand Mining. Without which the residential environment will be destroyed and new buyer will not come and invest.</li> <li>2. Boost the Economy: The properties in this area are High – End luxury, where the owners generate important revenue and employment, thus boosting the</li> </ul>	The residential nature of the area has not changed. The Physical Planning Unit has taken enforcement action and all sand miners are operating in the area zoned for sand mining. Buyers are still purchasing property in the area. The properties values in the area remain high- end where employment and revenue generation still make a significant contribution to the economy.
			island's economy. 3. Isles Bay Plantation: IDML is the development company that	Villa development can continue despite Covid

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		designed and built and sold Phase 1., between 1990 to 1995 and were stopped by the volcanic crisis. In February 2020 as the volcano has been quiet for 10 years, it was decided to re- commence marketing Phase 2 to test the market, At this level Villas would be sold off plan so clients designs can be customized and they can select their their fixtures and fittings. This has been is currently delayed by the Covid 19 situation.	19. The market for villa rentals can continue with minimal disruption from sand mining.
		4. Buffer Zone. The sand mining activity has proven to be so invasive and much of the time appeared unregulated. The buffer zone should therefore be extended to cover the whole residential area to the east up to the condominiums as the noise carries and dust is blown down the valley by the prevailing winds.	Sand mining is regulated, and all sand miners operating within the Belham Valley became compliant. The operations of all sand miners within operating within the Belham were regularized. Windblown particles would be minimal depending on the prevailing winds.

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			5. The Isles Bay Beach. A designated Recreational use which must be protected from sand mining.	The recreational use within the area is still protected and was never removed.
			6. Fort Ghaut Plymouth: This appears to be a positive and natural location for additional sand mining.	
			There is no conflict of uses for the foreseeable future. It is near the jetty for export with minimal truckng.	
9	Christopher H. Lynt Owner, Villa Evermay, Bishops View Road, Old Towne, Montserrat	13/8/20	Physical Planning Unit: I own property in Old Towne near Olveston on Bishop's View Road overlooking the Belham Valley. My family has owned the property it since the mid-1970's and built a house there which was fully completed in 1977 (builder Emmanuel Galloway).	The house location is roughly 1.21 miles away from the Upper Belham Zone V and any dusts and noise would easily be dissipated because of the distance. Visits by the CPP and staff to this residence revealed that
			From my house I have a straight line-of-sight view of the upper and lower Belham Valley. In fact, I have a good view of pretty much the whole valley from Gages and	very little impact would occur to this resident and will not be a factor.

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		St Georges Hill beyond Air Studios all the way to the Caribbean and Isles Bay/Old Road Beach.	
		Thus, any noisy dust producing activity, such as 'sand mining' in the upper Belham can be heard and inhaled on my property. The dust stirred up by any mining activity in the valley wafts up the valley sides and travels towards my property due to the prevailing winds (from east to west) and the updrafts from the valley floor due to solar convection.	
		The noise and dust was especially bad at my house when the conveyor was running at the Shamrock mining activity site. The dust that reaches my house, and is also carried by the wind to the lower Belham and the beach, is the fine particulate material.	The conveyor belt from Shamrock is no longer in operation and sand mining is concentrated above the Old Belham Bridge road.
		It is well-established science that smaller fine particles travel further than large ones. And the fine particulates are the kind that cause the most damage to human	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		lungs because they can get	
		embedded deep down inside	
		them when inhaled.	
		In particular, the dust stirred up	
		by mining activities in the Belham	
		includes volcanic ash, which is	
		high in silica crystalline material,	
		and is especially dangerous. Silica	
		dust is known to cause severe and	
		chronic lung damage, including	
		damage that can lead to lung	
		cancer, COPD, and other	
		respiratory problems. Other trace	
		minerals in the volcanic ash	
		include arsenic and other toxic	
		metals which could enter the	
		body directly through breathing,	
		or be deposited on surfaces, in	
		water sources, on foods, etc., and	
		enter the body through eating	
		and drinking.	
		One of the water sources for the	Contamination has not
		island I understand is or was	
			been recorded by MUL
		located in the Belham	regarding ground water and verification with the
		Valley. Thus contamination of the	
		Montserrat water supply is	Water Division Manager
		possible through such mining	indicated that there is no
		activities if this water source is	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		used, now or in the future.	evidence to substantiate
			this claim.
		Any mining in the Upper Belham	
		Valley therefore directly and	
		adversely affects my property and	
		all the other properties nearby	
		and/or downwind from mining	
		activities, and thus would be an	
		intolerable danger and	
		nuisance. Any affected	
		landowner would have multiple	
		causes of action to abate such	
		mining activities, including	
		trespass and nuisance.	
		When my family and other	
		landowners around the Belham	
		Valley purchased their properties	
		in the 1960's and thereafter, the	
		Government of Montserrat made	
		explicit legally enforceable	
		promises to them, and those	
		promises are enshrined in the	
		covenants that run with the	
		land. One of those covenants was	
		that the Belham Valley would be	
		exclusively and strictly limited to	
		recreational activities. Therefore,	The Physical Planning
		mining and other such	Act allows the Planning
		commercial activities is expressly	and Development

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		prohibited there by those	Authority to make
		covenants. Allowing such	modifications as it
		activities would adversely affect	deems fit., within certain
		the value of the surrounding	prescribed guidelines.
		properties as well as the 'quiet	
		enjoyment' thereof, a legal term.	
		It is my understanding and belief	
		that "re-zoning" is legally	
		ineffective under these	
		circumstances. That is, rezoning	
		cannot overrule land covenants	
		limiting use according to long	
		established English property	
		common law. Thus any re-zoning	
		of the upper Belham Valley in an	
		attempt to permit commercial	
		mining activities would have no	
		legal effect. The covenants limit	
		the use of the Belham Valley to	
		recreational activities. A law suit	
		by any affected property owner	
		could be brought should any	
		commercial mining operation	
		commence in the Belham Valley	
		for a violation of the covenants.	
		I believe that mining in	
		unoccupied areas such as	
		Plymouth that are not up-wind	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
RESPONDENT	DATE	COMMENT from occupied areas on the other hand, would have no such public health and/or legal problems. I should add that obviously mining activities in the Belham Valley will have an adverse impact on tourism. In particular, visitors to the Emerald Isle of the Caribbean do not want the noise and dust associated with mining activities spoiling the tranquility and beauty of their visit to Montserrat. Therefore, the inevitable conclusion must be that the Belham Valley is a very bad place to conduct mining activities because of all the potential adverse consequences. To summarize, these include adverse health impacts on nearby residents, adverse impacts on property values, and the inevitable legal action for such impermissible activities.	PDA RESPONSE

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
10	Susie Layton	8/19/2020	Montserrat physical development plan 2012-2022 Public Consultation Comments: From Derek and Susie Layton, Palm Tree House, Isles Bay Plantation In addition to the comments raised by John Renton which we endorse and fully support the following additional objections should be noted. 1. Our house is the first house nearest to the proposed sand mining therefore we would be the most affected in terms of noise, increased dust and air quality pollution, particularly for those residents with chest conditions in part contributed by ash clean up in the past, and disruption. We have already endured the activity of noisy sand mining trucking for many years.	The house location is roughly 1.21 miles away from the Upper Belham Zone V and any dust and noise would easily be dissipated because of the distance. CPP /staff visits revealed that very little impact will occur to this resident and would not be a factor.

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		2. The price of our property along with others in this residential area would be radically devalued and therefore we may have to seek compensation from the Govt of Montserrat.	2. The value of properties in the area continues to maintain steady values and will not be impacted by the modification to the sand mining zone which is further east.
		3. We have been supporting Montserrat for over twenty years throughout the volcanic crisis, maintaining, repairing and upgrading the property using local labour. Isles Bay Plantation is a high end luxury development situated in a quiet location. The proposed sand mining will destroy the enjoyment of many houses in this area.	3. The sand mining industry can co-exist with minimal disruption to economic actives as it relates to residential tourism. The area is over one mile away and will not disturb the integrity of the area where activities are centered in the Cork Hill and Upper Belham.
		4. We suggest that Fort Ghaut Plymouth is used as a sensible location for additional sand mining and would request that the relevant parties look at this alternative proposal as a matter	4. Fort Ghaut is part of the modification to the Physical Development Plan and is a viable alternative in conjunction with the Upper Belham.

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			of urgency. Signed Susie and Derek Layton	
11	John Wilson	20/8/20	I am concerned over what appears the undue haste and speed with which this new plan is been pursued.	The Modification exercise has followed the legal processes outlined in the Physical Planning Act. There is a period of consultation which ran for 90 days.
			I am alarmed at the absence or mention, of any environmental impact assessment report to guide the proposed plan. Any mining operation will always leave an ugly scar on the landscape as seen in the destruction left behind in the Belham River Valley where the ecology and the aesthetics of the area have been ruined beyond repair. Further to the above I am concerned over the choice of the Fort Ghuat area which is a narrow area when there are other vast areas covered with countless	An Environmental Impact Assessment was done for the Belham Valley which will be used as part of the application process. A separate EIA/EMP will be prepared for the Fort Ghaut area. While it appears that the Ghaut may be narrow, the boundaries would need to be defined by the Survey Department. Sand mining activities

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			millions of tonnes of aggregate	will be confined to lands
			material. It is my view that this	owned by the Crown.
			matter is being pursued with	
			undue haste by your department.	
12	Susie and Derek Layton	23/8/20	Montserrat physical	
			development plan 2012-2022	
			Public Consultation	
			Comments: Dr. Derek and Mrs.	
			Susie Layton,	
			Palm Tree House, Isles Bay	
			Plantation, Montserrat	
			In addition to the comments	
			raised by John Renton which we	
			endorse and fully support the	
			following additional objections	
			should be noted.	
			<ol> <li>Our house is the first house nearest to the proposed sand mining therefore we would be the most affected in terms of noise, increased dust and air quality pollution, particularly for those residents with chest conditions in part</li> </ol>	The house location is further away from the Upper Belham Zone V and any dust and noise will easily be dissipated because of the distance.

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		contributed by ash clean up in the past, and disruption. We have already endured the activity of noisy sand mining trucking for many years.	
		2. The price of our property along with others in this residential area would be radically devalued and therefore we may have to seek compensation from the Govt of Montserrat.	2. The valuation information from the Inland Revenue Department indicates that land values have been stable in the last few years and will not change since the activities are further away from the area.
		3. We have been supporting Montserrat for over twenty years throughout the volcanic crisis, maintaining, repairing and upgrading the property using local labour. Isles	3.The sand mining can co –exist and will not undermine the high-end luxury value as indicated.

	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			Bay Plantation is a high end luxury development situated in a quiet location. The proposed sand mining will destroy the enjoyment of many houses in this area.	
			<ul> <li>4. We suggest that Fort Ghaut Plymouth is used as a sensible location for additional sand mining and would request that the relevant parties look at this alternative proposal as a matter of urgency.</li> <li>Signed Susie and Derek Layton</li> <li>Sent from my iPad</li> </ul>	Fort Ghaut and Upper Belham are considered for sand mining as part of the modification exercise.
13	Susan J Salander	29/8/20	Dear Sirs ,	
			My name is Susan Salander. We own property at the top of Islesbay. We are US	The Lower part of Belham was zoned for recreational activities

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		citizens from Massachusetts. We	and that land use has
		fell in love with your island the	not changed. The
		minute we got off the ferry. I	proposed modification is
		have traveled to many Caribbean	to address sand mining
		islands, Montserrat is a	in the Upper Belham
		very special place. We love the	over one mile to the
		pristine nature of your island and	east.
		friendly nature of your people and	
		esp the lack of crowds. We	
		purchased a villa and land in 1995	
		When we purchased our villa	
		we were given a copy of your	
		covenants guaranteeing that the	
		Belham would always be zoned	
		as recreational with abutting	
		neighborhoods in residential	
		zones. The mining that has taken	Mitigation measures to
		place in the Belham is both illegal	reduce dust will be
		and dangerous. All of us	employed. The use of
		living/vacationing along the	tarpaulin could be
		Belham are forced to inhale dust	considered to prevent
		containing silica and who knows	the movement of dusts
		what other micro particles that	from lorries.
		damage human lungs. The	
		direction of the tradewinds only	
		enhance the distance this dust	
		travels along the Belham. We	
		have written letters to previous	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		ministers, governors,	
		environmental ministers and even	
		HSE in England who I am currently	
		reviewing this situation with. In	
		addition I would like to see what	
		protections you are enforcing for	
		the miners themselves ?? Do	
		they wear respirators? What is	
		your protocol for wetting sand in	
		the trucks being transported	
		across the island to decrease the	
		spread of sand to those who live	
		along the main road ?	
		I am confused as to why you	
		now want to change the zoning in	
		the upper Belham to industrial	
		when you state that you are	
		running out of sand in the	
		Belham ??? It is time for all	
		mining to cease in the	
		Belham. The entire operation	
		should be limited to	
		Plymouth and/or parts of the	
		eastern side of the island once it	
		is determined to be safe enough	
		by the MVO.	
		I was also told there is a water	
		source in the upper Belham near	Water contamination is
		the areas mining is	not a problem as
		occurring. How can you allow	

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		this to happen ?? Water is ALWAYS a more valuable commodity than sand !! It does not matter that this water is being monitored, once contaminated it is lost.	indicated by Montserrat Utilities Limited.
		I am not opposed to mining " gray gold" on the island but not at the expense of people's health. It must be done safely, legally and restricted to industrial zones only. It could be a very profitable export for the island if done correctly. Sand mining is in no way a tourist attraction, in fact it is a deterrent. Tourists do not want to hear it, see it or inhale it !!! They do not want to listen to sand mining trucks driving by their rental villa nor do they want to inhale the diesel and dust. When I heard some of those involved with mining state it was in fact a tourist attraction I was very disappointed. That is simply not true and everyone knows it. In fact that statement is	The idea is to undertake sand mining in the legal way by Modifying the Physical Development Plan and to put in place environmental safe methodologies for its extraction.

RESPONDENT	DATE	COMMENT	PDA RESPONSE
		insulting to Montserratians,	
		expats and tourists alike.	
		In addition to sand mining I hope	
		Montserrat will look at blue and	
		green economies. These	
		economies are in fact attractive to	
		tourists. Montserrat has such an	
		opportunity to participate in the	
		organic export market. Another	
		opportunity is resurrecting the	
		music industry which would also	
		be a huge tourist attraction.	
		Tourism and mining can	
		coexist on the island but only if	
		TOTALLY separate and done	
		properly.	
		Sincerely,	
		Susan J Salander	

## SUMMARY OF THE PUBLIC CONSULTATION PROCESS HELD ON THE PROPOSED MODIFICATION TO PHYSICAL DEVELOPMENT PLAN TO INCLUDE SAND MINING IN ZONE V- FORT GHAUT AND UPPER BELHAM VALLEY

The Planning & Development Authority proposed an extension to the original consultation process. This extension was for one month, ending on September 30, 2020. The following comments were received from respondents during the period of public consultation.

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
No. 14	RESPONDENT Pam Fulford	DATE 10/9/20	COMMENTTo: Montserrat Planning UnitI sent in my comments on extending sand mining limits a further 30 acres up the Belham Valley a few months ago then I noticed the public consultation period has been extended. I do not know if my comments were received so I will repeat our opinion that people living in the Belham Valley have already suffered 10+ years of dump trucks speeding down our narrow local roads, constant dust clouds, day- long, year-long, incessant grinding and screeching machinery noise. A noisy and destructive industrial activity such as mining has no place in a residential area.What is new in my comments is that while inviting residents to 	A Draft Environmental Management Plan has been developed and will be incorporated as part of the management for both areas. The traffic will be routed to Cork Hill and monitoring of the traffic will be
			<ul> <li>"Sand Miners expressed an urgent need to access material further up the Belham Valley, considering that there was only a limited supply left in the area where mining was conducted. The Planning and Development Authority has accepted the proposal from the sand miners to extend the sand mining limit further up the Belham and parts of Fort Ghaut."</li> </ul>	done in conjunction with the Police. The location of the sand miners will be positioned much further away from the residents of Old Towne and Isles Bay

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			Usually, public consultation takes place BEFORE the decisions have been made, in order to direct the government to make the RIGHT decisions. Please listen to the residents and turn the miners' efforts to rehabilitation, not further destruction in a residential area.	with minimal impact to residents.
			Just because the Belham Valley job is completed, that is not a good reason to extend the devastation. A much more thoughtful and considerate approach would be for the government to make the miners fix the devastation they have already left behind. Build a better road, perhaps. Everyone in the area has driven that moonscape long enough!	The Ministry responsible for sand mining will seek to ensure that all the sand miners comply with the relevant laws going
			The July report states nothing about the haul routes, which greatly affects us when they sand is hauled out or when those huge trucks thunder down our road, within 10 metres of our house. When you think about it, we are in harms way from those huge trucks coming down the hill towards the house. Without good brakesnot a good scene. And the miners want to mine a further 30 acres up the Belham, which is a fairly sizeable area and might take a further 10 years work.	forward. Sand mining is an important industry and GOM is seeking to ensure that mining is conducted in an
			The govt is obviously just going through the motions and have already given in to the miners demands. The report should include time lines, haul routes, safety mitigation, restoration options, a traffic study, engineering and environmental impact studies of the area.	environmentally sustainable fashion.
			As residents of Old Towne, we will feel extending this destructive activity in a residential area is plain wrong. Two-thirds of the island have already been devastated by the volcano. Why must man destroy more? Please reconsider your decision and consider residents' concerns. Locate hard industrial activities away from any	

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			residential areas to the extent that they are not impacted by noise, dust and danger. Pam and John Fulford Old Towne	
15	Richard Barnes	14/9/2020	<ul> <li>Dear Physical Planning Unit,</li> <li>We welcome the success of the mining industry and the government's continued investment in its future development, however this must be included in the long term development of the tourist industry. The sensitive development of the Belham Valley as a nature reserve and for general recreational use is to be welcomed.</li> <li>We have the following general comment – "Option 1 has been ruled out as unattractive"; how can an option be ruled out before consulting the views of interested parties.</li> <li>Option 1. East side:</li> <li>1. Mining on the East side of the Island must not be ruled out indeed it should be the priority; the positives for the East side are just the same as for Fort Ghaut a) Owned by the crown b) no occupied residential properties c) opportunity for spill off development; a new jetty would solve the transport problem (if not then an access road to Plymouth jetty), this is the obvious long term location for the industry.</li> <li>2. Additional positives for the East side are a) closer for commuting workers b) existing access road not generally used by tourists or public c) area is closer to Little Bay if local material is going to be used in the port development.</li> <li>3. a) A new "public – private" company should be established to fund and build a new jetty at the edge of the exclusion</li> </ul>	The Planning & Development Authority has considered the long term development of the Belham Valley to take account of rehabilitation of the Belham Valley as part of the next phase partnering with the Montserrat National Trust in this exercise. 1.Mining in the East as an alternative location can be factored into the process at a later stage.

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			zone on the East side. Montserrat Government should partner with Private businesses Foreign investors and Residents (given a discounted share) who should all be able to invest to fund the development. Mining companies would be charged export fees for the use of the jetty for shareholder dividends.	The Authority cannot dictate that a sand mining operator should build a jetty.
			<ul> <li>OR</li> <li>3. b) If 3a) Jetty is not possible due to sea conditions on the Atlantic side then consideration should be made for building an access road to transport the material directly to the Plymouth pontoon on the same public private partnership arrangement as above.</li> </ul>	Sand mining routes are not disallowed but would have to be managed in line with the Traffic Ordinance for the safe transport to Plymouth.
			4. The Government should give tax incentives to miners extracting on the east side for a period of 1-2 years to get established on the basis that they begin to clear sand from the old airport runway area. A potential long term future asset for Montserrat.	Tax incentives are within the remit of GoM.
			Option 2. Fort Ghaut:	
			<ol> <li>This should be seen as an interim solution only whilst the East side mining is developed. Miners have their infrastructure and plant nearby and access to the Plymouth jetty.</li> </ol>	5.Modification addresses Plymouth as an option for consideration.
			<ol> <li>The Belham Valley is a unique and beautiful area in Montserrat and as part of the review the offending mining companies should help restore the area as tourist / environmental and recreational area.</li> </ol>	6.The Belham has been considered for restoration and

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			General	rehabilitation under the wetland project partnering with MNT
			7. The MVO should not have a veto on the access to Zone V, we understand the safety issue but it cannot hold up development of the Montserrat economy for ever. Risk safety and access issues can and must be overcome or balanced.	7.MVO has provided a risk assessment for both areas to include Fort Ghaut and Upper Belham. MVO has provided recommendations based on the risk posed by the volcano so an informed decision can be made to the Approval for the modification of the Physical Development Plan.
			<ol> <li>Sand miners must sign up to banning of the extraction of sand from <u>ANY</u> of the beaches in Montserrat as part of the review.</li> </ol>	8. The removal of beach sand is managed by the Ministry of Agriculture under the Beach Protection

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			9. On page 6 of "GoM MODIFICATION PHYSICAL DEVELOPMENT PLAN FOR NORTH MONTSERRAT 2012-2022" the map shows an area of Isles Bay beach "designated for controlled Type 4 sand extraction – Policy LAP 10.10" the review process must insist on the removal of this permission, extracting sand from a beach is hugely destructive to the environment and natural habitat, and the area is an important turtle nesting ground.	Ordinance. Any removal from Isles Bay would have to obtain the required permission from the Ministry so that the appropriate assessment can be made for its removal.
			<ul> <li>10. Agree with proposal - Part of any agreement for further mining development should include a clean-up / restoration clause restoring the sand mining area to something respectable. This is a common clause in extraction of minerals contracts around the world.</li> <li>11. Agree with proposal - The current state of the lower Belham is disgraceful and all old mining paraphernalia should be removed and land restored as a condition for further licenses to mine. The Belham valley area is a Montserrat asset and should be treated as such.</li> <li>12. Agree with proposal - The new mining areas once agreed must be clearly designated and a miners license must be linked to those defined areas. Any encroachment of other areas would result in cancellation / withholding of their license.</li> <li>Kind regards</li> <li>Richard, Simon and Peter Barnes</li> <li>Surf House</li> </ul>	10/11.The Planning & Development Authority is in agreement with this consideration for clean up and restoration of the area as part of the best practice procedures going forward.
			Old Towne	
			Montserrat	

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			Currently resident in the UK	New Mining legislation makes provisions for a mining license and revocation or cancellation if required. The Planning and Development Authority has the legal mandate and power to regulate sand mining activities under the Physical Planning Act.
16	Richard Barnes	27/9/20	Dear Physical Planning Unit, After doing some further research on the background to mining in Montserrat, I would like to refer the PPU to the 2012 "Montserrat Mining and Quarrying Industry Study "carried out by the Oxford Policy Management and Synergy. Whilst the study is out of date in a lot of ways; particularly regarding the use of the Plymouth jetty the key message in the report was harmonising the legal definition of minerals in various pieces of legislation details of which are in the report.	The legal definition as indicated should be harmonized. The Physical Planning Unit is seeking to adopt the proposed mining legislation where the definitions can be

No.	RESPONDENT	DATE	COMMENT		PDA RESPONSE
			For reference I have attached the Figure 7.1: Overview of policy	ne following from the 2012 report: <b>recommendations</b>	streamlined and made clearer going forward.
			Mechanism	Recommended approach	The PDA has involved the public
			Legal framework	<ul> <li>Consistent definition of minerals throughout legislation</li> <li>Clearer legal requirements for operating licenses, management standards, and reporting</li> <li>Requirements for community consultation</li> <li>8-tonne axle limit and enforce vehicle roadworthiness</li> <li>Mining sector Code of Conduct</li> </ul>	in the consultation exercise and has extended for a further month as required under the Physical Planning Act. The environmental impact assessment has identified the
				<ul> <li>Programme of stakeholder engagement and communication</li> </ul>	environmental mitigation required to include noise
			Minerals Development Plan	<ul> <li>Develop Belham Valley Minerals Development Plan         <ul> <li>Resource assessment</li> <li>Noise modelling and assessment</li> <li>Consultation</li> </ul> </li> </ul>	which would form part of the environmental management plan going forward.
			Financial incentives	<ul><li>Maintain current incentives</li><li>Support regional marketing</li></ul>	Incentives are part
			Export options	<ul><li>Jetty technical assessment</li><li>Volcanic risk assessment</li></ul>	of the arrangement in place for sand
					miners.

No.	RESPONDENT	DATE	COMMENT		PDA RESPONSE
			Formalising organisational structures	<ul> <li>Ministerial–level Mining Steering group (MSG)</li> <li>Multi-stakeholder Mining Steering Committee (MSC)</li> <li>Increase capacity of Department of Environment</li> </ul>	The sand mining bill provides a framework for a Steering Committee to deal with sand
			self-sufficiency. With DFID revenues and the volcano sh this target is highly aspiratio could prove to be long and framework are outdated an technical capability are wea mining and quarrying ind definitions of minerals in the licensing requirements for m land. These legal issues w industry to move forward Similarly, the requirements i Bill and the Conservation an will need to provide physi frameworks within which the effectively. Ensuring this i	move towards long-term budget currently contributing 60% of GoM howing no signs of ceasing activity, onal and the road to getting there difficult. Many parts of the legal d both institutional capacity and ak, particularly in relation to the dustry. There are inconsistent e PPA and the MVA and different ining activity on public and private vill need to be resolved for the and achieve its full potential. In the forthcoming Road Transport d Environmental Management Bill cal transport and environmental the industry is able to operate s achieved will require some bly strengthening technical and DOE.	to deal with sand mining and to strengthen the legal framework. Technical capability may be weak but opportunity for all stakeholders including the sand miners to be part of the overall management. Enforcement and monitoring will play a big part going forward.

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			Montserrat Currently resident in the UK	
17	Nigel Osborne	28/9/20	Moves mining further from residential areas without opening up new areas for mining. The industry will be negatively impacted. This will affect employment, exports and the economy of Montserrat. Sand in the lower Belham has depleted. Trants per mining is not an option without a port facility in Trants. Sand quality in Belham is similar to what is currently exported. There is still millions of tons of material in Belham. Removal of sand in Fort ghaut area will assist the slow down of the filling up around the Plymouth jetty. This will reduce the need on dredging Plymouth to allow ship from docking. Take trucks off Cork Hill road Mining will not in a location to impact residence. Open up Plymouth area for other opportunities.	Modification of the Sand mining zones will take sand mining further away from the residential areas. A vast amount of material is located in the Upper Belham and Fort Ghaut. Lack of sand mining activities could affect the economy negatively. Mining in Plymouth would minimize siltation to the
10	<i>"</i> 2 <b>5 1 1 1</b>	20/0/20		Plymouth jetty.
18	"Sun Brother Lea"	30/9/20	Good Day, As it was briefly mentioned before I left the meeting of the 24th of September held at the Cultural Centre, I will re-iterate what I meant to share below. How it pertains to the issue at hand, it may not as what I am referencing has been changed by three centuries and of course the town I knew and still love (including it's surroundings) has been dramatically affected since. However I have been curious ever	This narrative brings out the historic context of Plymouth as expressed from an exert of literature from Equiano's autobiography. This

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			since I laid my eyes upon the below historical narrative, but specifically a portion referencing Plymouth it seems (implied).	bustling pond opposite the town
			Both personally inspiring as to how strong a single man can be to a steadfast EXTREME and also revealing to how outrageous the wickedness of man IS (unfortunately still), Equiano's autobiography impacts me in many ways ever since reading it.	of Plymouth would have been impacted by volcanic events never to be seen
			As seen in the second Volume:	again. Likewise, the waterfall in
			The Interesting Narrative of the Life of Olaudah Equiano, or Gustavus Vassa, the African. Written by Himself. Vol. II	Gingoes. The safety issue was taken on board hence the
			on the first part of page 78 specifically:	need for a risk assessment done by the MVO which
			Page 77 whom I knew; and, having told them my situation, I requested their friendly assistance in helping me off the island. Some of them, on this, went with me to the captain, and satisfied him of my freedom; and, to my very great joy, he desired me to go on board. We then set fail, and the next day, the 23d, I arrived at the wished-for place, after an absence of six months, in which I had more than once experienced the delivering hand of Providence, when all human means of escaping destruction seemed hopeless. I saw my friends with a gladness of heart which was increased by my absence and the dangers I had escaped, and I was received with great friendship by them all, but particularly by Mr. King, to whom I related the fate of his sloop, the Nancy, and the causes of her being wrecked. I now learned with extreme sorrow, that his house was washed away	assessment done by the MVO which details mitigation measures which would be employed once the sand miners obtain entry for the Plymouth area.
			Page 78	

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			during my absence, by the bursting of a pond at the top of a	
			mountain that was opposite the town of Plymouth. It swept great	
			part of the town away, and Mr. King lost a great deal of property	
			from the inundation, and nearly his life. When I told him I intended	
			to go to London that season, and that I had come to visit him before	
			my departure, the good man expressed a great deal of affection for	
			me, and sorrow that I should leave him, and warmly advised me to stay there; insisting, as I was much respected by all the gentlemen in	
			the place, that I might do very well, and in a short time have land	
			and slaves of my own. I thanked him for this instance of his	
			friendship; but, as I wished very much to be in London, I declined	
			remaining any longer there, and begged he would excuse me.	
			END EXCERPT	
			Knowing the area well from childhood, I have made come	
			Knowing the area well from childhood, I have made some assumptions, but I would like to hear someone else's opinions on	
			which area this pond was and which areas were possibly affected at	
			that time. Different landscape now but we do know that nature must	
			run it's course as far as water is concerned and manually controlling	
			the meandering of the ghauts (by man) doesn't work well most of	
			the time. Safety is foremost on my mind here.	
			God's natural design always seems to supersede our own.	
			Here is a link to Olaudah's 2nd Volume for context:	
			https://docsouth.unc.edu/neh/equiano2/equiano2.html	
			Thank you for your time and consideration of looking into this	
			information.	
			Blessings,	

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
19	Charlie Butt	30/9/20	Sun Brother Lea Montserrat Island Tours www.MontserratIslandTours.com Modification to the Approved National Physical Development Plan	Montserrat
			(2012-2022) – RSPB comments RSPB welcomes Montserrat Government's consultation on its proposed "Modification to the Approved National Physical Development Plan (2012-2022)" with its specific focus on the sand mining industry and Sand Mining in the Upper Belham Valley (Zone V) as well as consideration for mining in Fort Ghaut. RSPB is spearheading a partnership-led multi-territory project aimed at restoring and safeguarding wetlands in the Caribbean UKOTs (DPLUS098), working with partners in Anguilla, Turks and Caicos and Montserrat in support of the project's aims (the Year1 Project Report can be made available upon request). The primary goals in Montserrat, where the project is led by Montserrat National Trust and the Department of Environment, are (1) to assist in the restoration of the sand mining area of the Upper Belham Valley, develop and share sound rehabilitation guidelines for use by the sand mining sector and (2) to collaboratively design a stakeholder- approved concept for a new wetland in the Lower Belham Valley for subsequent funding and implementation. Another discrete goal of the project is to encourage policy support for wetlands conservation; RSPB believes the Montserrat PDP presents an opportunity to acknowledge the global importance of wetlands and their role in providing nature-based solutions to climate change, recognising that over a third of wetlands have been lost	welcomes the proposed wetland project which would help to restore the degraded areas in the Belham Valley by the RSPB and the Montserrat National Trust. The global importance of wetlands in acknowledged by the PDA. Consequently, the Physical Development Plan presents an opportunity for a 'ridge to reef' landscape scale approach to be adopted for

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			globally since 1970. More specifically, the PDP could acknowledge	conservation and
			the Darwin+ funded, multi-stakeholder led plans to revive	management of the
			Montserrat's lost wetlands through the creation of a wetland in	Belham Valley.
			the lower Belham Valley.	Such an approach
				will enable
			Value of good spatial planning	Montserrat to
			Spatial plans provide a mechanism to achieve several synergistic	optimise nature-
			goals: designation of zones for social and economic activity,	based solutions to
			protection and restoration of wildlife habitat, climate	the climate crisis,
			adaptation, resilience and long-term prosperity. Consequently,	realised through the
			Montserrat's draft Physical Development Plan presents an	restoration of the
			opportunity for a 'ridge to reef' landscape scale approach to be	upper Belham Valley
			adopted for conservation and management of the Belham	and the creation of a
			Valley. This can be achieved with a strong, clear	wetland in the lower
			management framework focussed on land-use planning and	Belham Valley.
			development control, whilst recognising the importance of	
			environmentally sound management in the Belham Valley and Fort	The sand mining
			Ghaut. Such an approach will enable Montserrat to optimise	sector's contribution
			nature-based solutions to the climate crisis, realised through the	to Montserrat's
			restoration of the upper Belham Valley and the creation of a	economic wellbeing
			wetland in the lower Belham Valley. The sand mining sector's	need not come at
			contribution to Montserrat's economic wellbeing need not come at	the expense of the
			the expense of the territory's environmental health. On the	territory's
			contrary, provided best practice is followed in site selection (e.g. a	environmental
			full and proper environmental impact assessment) and	health. On the
			environmental management systems are in place during	contrary, provided
			operations, then high quality restoration guided by best practice	best practice is
			techniques can lead to ecological regeneration.	followed in site
			The opportunity and need for sound quarry rehabilitation	selection (e.g. a full

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			upon restoration of the existing previously worked areas in the	
			Belham Valley formerly mined for sand.	
			Ongoing sand mining in Montserrat and recommendations	
			The Darwin+ funded wetlands project (DPLUS098) has facilitated resources and technical expertise to enable the provision of an enhanced sand mining action plan and rehabilitation guidelines for sand miners. It has also assisted in the initiation of a wetland design concept for the lower Belham Valley, the vision of which we hope to progress once the public have inputted and had their say. Echoing the views of our NGO partner, the Montserrat National Trust, RSPB recommends the adoption of the following recommendations:	The PDA agrees that going forward.
			<ol> <li>Strengthen the regulatory framework by adopting and implementing Sand mining legislation which grants mining permits which are conditional upon site rehabilitation and executed within a management system underpinned by resources to enable adequate enforcement</li> </ol>	1. Strengthening the legal framework
			<ol> <li>Adoption of the Revised Local Area Plan for Belham should be done simultaneously with bringing into effect improved mining management protocols and guidelines for existing and future operations in the Belham Valley</li> </ol>	2.Improved mining protocols are conditions that will form part of the sand miner's agreement for operating in the two zones -Upper Belham & Fort Ghaut.

No.	RESPONDENT	DATE	COMMENT	PDA RESPONSE
			<ol> <li>Increase the regulatory and enforcement capacity of the Planning and Development Authority to enable regular monitoring and compliance review guided by the revised mining regulations; to include fulfilling the obligations of Environmental Impact Assessments as they relate to exploration of new mining sites</li> </ol>	3 Regular Monitoring will be implemented
			<ol> <li>Commit to a landscape-scale approach to long-term sustainable management of the Belham Valley and Fort Ghaut, considering the historical, social, cultural, environmental and economic values</li> </ol>	4.Long term commitment to achieve the goals for best practice approach to sand mining which leads to an improved
			There is an opportunity presented through this process to achieve a win-win; deliver a best practice quarry restoration in the upper Belham Valley whilst protecting planned investment in the Lower Belham Valley, through good restoration design and implementation, which recognises the value of and potential to restore Montserrat's lost wetlands.	management framework taking account of the historical, social, cultural, environmental and economic
			For further information please contact RSPB UKOTs Officer – Caribbean, Lyndon John or RSPB Caribbean Territories Programme Manager, Charlie Butt	considerations. Win win for all stakeholders to
			Email: <u>Charlie.butt@rspb.org.uk</u> ; <u>lyndon.john@rspb.org.uk</u> ;	include the Government of Montserrat, sand miners and the general public.

## MALHE VIBES RADIO PROGRAMME on 17 September 2020 at 7.00 pm (2 respondents)

No.	RESPONDENT	DATE	COMMENT	RESPONSE
20	Kafu Cabey	17/9/20	In terms of those folks arguing with their emotions into this whole thing. The problem is seeing is believing and goes on what they saw happening in the Belham Valley that is still playing on their mind. I know that it is going to be different if you move to Fort Ghaut. There are still folks who will be sceptical because of what they have seen happening in Belham. The main challenge is going to be convincing people that it is not going to happen again. This is going to be the major challenge because of what they saw. The emotions are not so easy to keep out. They don't understand the technical things so I am hoping this is taken on board. I do wish all the best for the sand mining since it is 90% of our export. We would not be exporting anything. Let's work together to keep this going. Listening to the radio for past couple of weeks I feel there is no Montserrat. It is time we change the dialogue and the narrative and to make it more positive.	The Ministry and the sand miners have reviewed what has taken place. The purpose of this exercise is to learn from the mistakes and to ensure going forward that procedures, guidelines, and regulations are put in place so that the Ministry can effectively manage what is taking place. The Sand miners must act responsibly and abide by the guidelines.
21	Hubert Buffonge	17/9/20	Benefits of sand mining going into Plymouth because we have a jetty in Plymouth which is almost	The Modification of the Physical Development Plan supports the need for

completely buried. One of the benefits of mining would reduce siltation going around the jetty. I think twice already large sums of money in excavating trying to dredge out the jetty for geothermal project 2-3 yrs ago. Mining in the Fort Ghaut that are marked out for us would help to reduce the siltation	sand mining in Plymouth. The Authority have extended the consultation process to allow more persons to comment on the Modification exercise by extending for another month.
<ul> <li>and to clear present pier.</li> <li>It would take the trucks off the road extracting and exporting from Plymouth. One person in Cork Hill who occupies house where tuck traverse. We need to cut quickly into getting into Plymouth and help export at a better rate.</li> </ul>	

## Town Hall Meeting Montserrat Cultural Centre on 24th September 2020

Total persons registered at the Montserrat Cultural Centre = 36 persons in attendance

No.	RESPONDENT	DATE	COMMENT	RESPONSE
22	Veronica Christopher 1:23:08 Veronica Christopher is watching			
23	Gestina Frith		Why are there no figures for the risk of Landslides in this analysis???? Landslides are also volcanic hazards; it is said that they can occur long after volcanic activity have reduced significantly.	Response from Director of the MVO below: Dr Graham Ryan:
				The analysis is for pyrocalstic flow density occurrence and would include land slide activity from the volcanic dome"
24	Dee Forlife		4:10 Take me back to Dagenham Ryner s village	The Modification is for Fort Ghaut and not Dagenham Ryner's village
25	Terrena Malone		#MONTSERRATIANS ALONE SHOULD BE BENEFITTING FROM ALL THAT ASH WA DE HELL SAND MINDERS I WANT TO HEAR <u>#MONTSERRATIANS</u> MAKING BLOCKS FROM THE ASH TO BUILD MORE HOUSES A YOU FULL OF RUBBISH	All Montserratians would benefit from the ash and volcanic material. Benefits derived from the sand mining industry

	1		we what he also the start
		WHY ASK THE ASH BELONGS TO ALL	would help the local
		MONTSERRATIANS.	economy
		Who is this LADY SPEAKING?	
		ASH AND SAND CAN MAKE BLOCKS AND MANY	
		MORE THINGS.	
		YOU RICH <u>#MONTSERRATIANS</u> NEED START THINK	
		ABOUT THE POOR	
		MONTSERRATIANS <b>#BALANCE</b> THINGS THE RICH	
		HAD ENOUGH OF MONTSERRAT SIMPLE WHO	
		SHOULD BENEFITS <u>#MONTSERRAT</u> <u>#ECONOMY</u> AND	
		MONTSERRATIANS.	
		Environmental Risk ?	
		PEOPLE OWN DEM LAND WA DO A U	
		MINDING SINCE 2012 WOW WHAT HAS THAT	
		BENEFITED MONTSERRAT <b>#PEOPLE</b> OVER THOSE	
		YEARS? ROB A YOU ROBBING OUT #MONTSERRAT	
26	Stephen Mendes	I did look at the presentation and there are two areas	The consultation
		of concern, for the mining to be successful. One would	process was extended
		be the access routes, escape routes etc. In the	for a further month to
		confines of the ghaut the walls are very steep would	allow for further
		need to have a way out. The more areas you have to	public input.
		get out would be reducing the risks. Try and establish	
		access routes. If private lands are involved you would	
		have to get into negotiation. You might have to	More access routes
		abandon your equipment and get out by foot. There	would help; however,
		are a sign to demark zone v and C. The sign is only on	the plan addressed
		one side and not sure of the orientation. It does not go	two access routes for
		from A to B, does it parallel or perpendicular to the	both the Upper
		ghaut. If you are going to demark areas for sand	

27	Nicole Duberry	<ul> <li>mining, it has to be clear so that between left or right, many signs where you should not go. it should be better than just the one sign.</li> <li>If that area becomes restricted is it only for staff that are mining in the area. You have a lot of civilian going into the same area where the mining operations are taking place. They are not aware of the risks as opposed to the miners. Miners are more aware of the area compared to a regular citizen. I am humbly suggesting that signage again be put up where miners have direct control of the area to prevent persons going up there without any knowledge of the area and putting themselves at risks and truing around to blame the sand miners. Want sand miners to take more responsibility that we are working and don't come.</li> <li>Questions for the sand miners. The Ministry is putting stuff in place to avoid mistakes of the past so it does not happen in the future. What to know what the sand miners are going to do to help us and for us to help them.</li> </ul>	Belham and Fort Ghaut. The Ministry is putting the necessary framework in place to improve the management of the sand mining sector where the sand miners are expected cooperate and ensure best practice measures are incorporated into their
28	Nigel Osborne	We have spoken as a group on how we are going to go forward regarding the environmental impact and the environmental issues. We are willing to work with the environmental department once they make their	day to day operations. The sand miners are expected to work with the Ministry and the Department of

will be sitting together and coming up with a plan of the best way of rehabilitating as opposed to restoration of the area. We are on board as a group are working in conjunction to make this happen. I want to make some clarity on the lahars been spoken about and the risks. The risks as presented is acceptable. When it rains it is expected that no work is carried out. Even though MVO does not monitor rain fall we monitor what is happening we move our equipment and keep our workers safe. If we are working and we see a lot of raining we shut down for the day and remove the equipment. In Plymouth we have not seen much in terms of lahars in the years we have been working there. We have seen in Belham. I don't know how much lahars take place in Plymouth.	ensure sand mining is managed in line with best practice, and the requirements outlined in the Environmental Impact Assessment. DOE is working with RSPB to rehabilitate the Belham area where sand miners would need to form part of the plan for the rehabilitation exercise.
The economics and the benefits to Montserrat some was discussed in the slides. In addition to that it goes beyond the fuel and what we get at the port and what Customs get. We bring in a lot of tires and a lot of other things to keep this business sustainable. The duty rates on these are relatively high. The equipment we bring and from time to time we need new ones. Government gets revenue from these sources and not spoken about. It is a lot of money. The fuel number is high. Every year it has increased .Montserrat is now becoming more known for its product and the quality of the product. We anticipate continues growth in the	The GOM of Montserrat is fully aware of the contribution of the sand mining sector. As a result, the proposed modification process is ongoing to expand sand mining into both Upper Belham and Fort Ghaut in Zone V

		industry. It is very critical and the powers that be . We need to have some security that our customers can be assured that we have a continuous supply and our supply will be long term and quality that is required. The ash and tile factory had to do with economics costs of electricity and things like that. We looking at renewable energy for Montserrat and our energy costs would fall. More companies are recognizing the benefits of porcelain to be of good quality . We need to look beyond the impacts. Environmental impacts are critical and important. Economic impacts can be great going forward once we have Government support to keep this country going.	Director MVO: The Risk Assessment follows the methodology for assessing risks on Montserrat from the volcano. It does not take into account various plans you have in place that when it is raining you don't work and so on. The risks as presented will be on the conservative side and that is the framework of risks is calculated and is in fact correct."
29	Winston" Kafu" Cabey	In terms of lahars or mudflows. Take you back I note there was a project to place flow meters in the Belham Valley. Do you think there is a possibility of getting some in Fort. Ghaut. It will give not only the sand	Dr Graham Ryan would have provided his response in the town hall meeting

miners but the MVO advance warning if something is going to happen.	which is captured below:
2. When you did the risks assessment, how much you take into consideration the pyro clastic flow density.	Dr Graham Ryan:
The amount of material you would do it in cubic	That is only possible
meters, Did you take into consideration the availability	with appropriate
of material at the top of the mountain to come down	funding. It will have
into Belham or Fort Ghaut and the stability of the	to come at a costs
dome.	and maintenance and
	so on. People can get a false sense of
This is for the sand miners. I noticed you have said	security. However, it
what the government makes and the port Authority	is something that can
etc but not what the sand miners make. I need to	be investigated.
know a little but about that it has to be a balance.	be investigated.
Sand miner's could give us what they make per barge.	Studies regarding the
	density of a
The other is the route to Fort Ghaut which is the top of	pyroclastic flow is
Lovers Lane. Mr. Buffonge spoke about Wapping and	new. Some things are
Aymers Ghaut. Explain to us what is happening there	being researched and
in terms of land. When you across from Lover's lane	have recently become
there were properties there. How you negotiate to get	available to us, which
to Fort Ghaut going across people land.	we would be able to
	use. We are looking
The director mentioned about channel and	at the historical
meandering. What I have learnt from the scientist you	pyroclastic flow
have to be very careful when making channels. The	activity and doing
advice from top scientists is to look and seen what	comparisons. The
nature is doing and to help nature.	dome is been very
	inactive, with no new

	magma extrusion since 2010.There is however the probability that the dome will restart again.
	The lands are still recorded in person's name it the Land Registry and Chief Surveyor are planning to re-establish ground control points to the area.
	CS" Your boundary has coordinate point and it can't change. We are not going to look for the original one's we plan to re-
	establish the original ones. We can re - establish the whole boundary for the Fort Ghaut going up. We
	can scale coordinates from the cadastral sheet . Your boundary for your home would

			still be at the same place even if it is covered up by 100 feet of ash etc. That is why all surveys are registered in the Lands and Survey Department, so we have record of your plan."
			We are not going to be designing so to speak. What we are going to do is to try to identify the original channel the water would take to enter the coast and then we work with that to establish a rehabilitation line. Not creating anything new work with what is that is ecologically
30	Hubert Buffonge	I want to talk about the pros for going into Plymouth and the life of the pier. Only 1/3 of the pier is available	sound. The Modification exercise takes
		because of the siltation. I am thinking if we were	account of Upper

		mining in the Plymouth area we would help to reduce	Belham and Fort
		the amount of siltation that is going under the pier	Ghaut. The dredging
		and preventing barges from docking properly. Couple	is an issue because of
		years ago we had the geothermal project twice the	siltation but if the
		Government had to dredge the pier to allow boat to	Modification exercise
		come in. Millions of dollars was spent just to do that.	is successful the
		Try to kill two birds with one stone. If we go up to	siltation to Plymouth
		Upper Belham we just would be mining. If we go into	jetty could be
		Plymouth, Aymers Ghaut those sort of areas and of	minimised. The
		new land in Plymouth we have not spoken about. Fort	impacts to residents
		Ghaut might be a small channel.300 meters below the	in Cork Hill would be
		Government house going on to Kinsale. Moving to	further reduced as
		Plymouth would help the pier to move sand form	well. Upper Belham
		getting unto pier. You will be taking the trucks off the	offers possibility for
		road and GOM taking about destruction to roads. That	further sand mining
		area no trucks on the road.	which is a resource as
		There are a few people trying to go back to Cork Hill	well even though
		sometime we see light on in Cork Hill they have solar	area is limited.
		power and people trying to go back. Would not want	
		to have trucks passing by all day and night. The Upper	
		Belham is like a bottle neck which is very tight and	
		access is ackward. Visibility is some what restrictive. I	
		have seen those figures from Plymouth and agree with	
		you. We have to look back at the 8 years exporting in	
		Plymouth from 2012 might have one or two days	
		where MVO. Think about expanded areas around Fort	
		Ghaut and a lot more material in the Upper Belham.	
31	Benneth Roach	Tell Mr. Buffonge and the sand mines they have my	Director DOE:
		vote to go to Plymouth. He has made a good case from	
		Belham to Fort Ghaut.	In terms of best
			practice for instance I

<ul> <li>The other question for the last speaker, You spoke about best practices. Could you give us an example as to what those practices are.</li> <li>Fifteen years ago and five years before that there was great excitement we might be able to get something from the ash. Is the ash still available. One was to make tiles etc.</li> </ul>	gave an example in the rehabilitation concept. One is not to discard the topsoil you would need it to plant native trees. Prior to the excavation harvest and store the topsoil with the view that you are going to use it once you finish mining in a particular
	Another best practice as far as waste is concerned, is that oil spills are not left for the water to take the oil to the coast where it will contaminate the coastal areas and damage marine life.
	With regards the trenches, it would be best to leave them so they could take the pressure of lahar which would reduce

			the energy before it reached the coast. Another thing is to let the channel meander so that the energy can be broken further upstream so that once it gets downstream the impact would be minimal
32	Cathy Buffonge	The sand miners make way less than what government makes and far less than what we pay to Customs, Port, the land owner and all the rests of it. So the persons asking that question rests assured that sand miners make less. The other comment- the MVO presentation is interesting and very technical, Before starting all the workers must have a presentation from the MVO in a simplified form talking about the different risks so that every body can understand. MVO should speak to workers so that they understand the risks before we start in those areas.	The sand miners' fees were not recorded in the original submission since the data was not obtained. However, for transparency this data would be useful for GOM in its application of levies and charges on the sand mining sector.